

Public Document Pack

A meeting of the
West of England Joint Committee
will be held on

Date: Friday, 30 November 2018

Time: 1.00 pm

Place: Council Chamber, Kingswood Civic Centre, High Street,
Kingswood

Notice of this meeting is given to members of the Joint Committee as follows

Mayor Tim Bowles, West of England Combined Authority
Mayor Marvin Rees, Bristol City Council
Cllr Tim Warren, Bath & North East Somerset Council
Cllr Toby Savage, South Gloucestershire Council
Cllr Nigel Ashton, North Somerset Council

Enquiries to:

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1. EVACUATION PROCEDURE

In the event of a fire, please await direction from staff who will help assist with the evacuation. Please do not return to the building until instructed to do so by the fire warden(s).

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST UNDER THE LOCALISM ACT 2011

Members who consider that they have an interest to declare are asked to: a) State the item number in which they have an interest, b) The nature of the interest, c) Whether the interest is a disclosable pecuniary interest, non-disclosable pecuniary interest or non-pecuniary interest. Any Member who is unsure about the above should seek advice from the Monitoring Officer prior to the meeting in order to expedite matters at the meeting itself.

4. MINUTES OF PREVIOUS MEETING

5 - 10

To confirm the minutes of the meeting of the Joint Committee held on 28 September 2018 as a correct record.

5. CHAIR'S ANNOUNCEMENTS

To receive any announcements from the Chair of the Joint Committee.

6. COMMENTS FROM THE CHAIR OF THE LOCAL ENTERPRISE PARTNERSHIP BOARD

To receive any comments from the Chair of the Local Enterprise Board (on behalf of the Board, arising from their meeting held on 16 November 2018).

7. COMMENTS FROM THE CHAIR OF THE WECA OVERVIEW & SCRUTINY COMMITTEE

To receive any comments from the Chair of the WECA Overview & Scrutiny Committee (on behalf of the committee, arising from their meeting held on 28 November 2018).

8. ITEMS FROM THE PUBLIC (PETITIONS; STATEMENTS; QUESTIONS)

If you wish to present a petition or make a statement at this meeting, you are required to submit this by 12 noon on the working day before the meeting by e-mail to democratic.services@westofengland-ca.gov.uk

For this meeting, this means that your petition/statement must be received in this office by **12 noon on Thursday 29 November 2018**.

If you wish to ask a question at the meeting, you are required to submit the question in writing to democratic.services@westofengland-ca.gov.uk by no later than 3 working days before the meeting. For this meeting, this means that your question(s) must be received in this office by the end of **Monday 26 November 2018**.

In presenting any statements at the meeting, members of the public are generally permitted to speak for up to 3 minutes each. The total time available for this session is 30 minutes so at the discretion of the Chair, speaking time may sometimes be reduced depending on how many public items are received. Please note that all public items will be circulated in advance of the meeting to the committee members.

9. PETITIONS FROM ANY MEMBER OF THE JOINT COMMITTEE

Any member of the Joint Committee may present a petition at a Joint Committee meeting.

10. LEP ONE FRONT DOOR FUNDING PROGRAMME	11 - 34
<p>The report considers business cases for the following schemes seeking approval for funding through the Local Growth and Economic Development Funds:</p> <ul style="list-style-type: none"> • South Gloucestershire Sustainable Transport Package 2018/19 – 20/21 • Advanced Construction Skills Training Centre • Engine Shed 2 	
11. LEP AND IBB BUDGET OUTTURN - APRIL - SEPTEMBER 2018	35 - 42
<p>This report presents the forecast revenue outturn budget monitoring information for the West of England Joint Committee for the financial year 2018/19 based on actual data for the period April 2018 to September 2018. This report covers the Local Enterprise Partnership (LEP) and Invest in Bristol and Bath (IBB) revenue budgets.</p>	
12. METROWEST PHASE 1 (1A & 1B) GATEWAY DECISION	43 - 52
<p>The purpose of this report is to:</p> <ul style="list-style-type: none"> * provide an update on funding and seek approval for a further draw down of the LGF to enable Phase 1A work to continue; * provide a proposed governance structure for approval; * update on technical progress and its implications for scheme partners; * provide a timetable for the submission of the Development Consent Order (DCO) and Phase 1A and Phase1B works; * address the issues raised within the letter from Chris Grayling on 2nd October 2018. 	
13. JOINT LOCAL TRANSPORT PLAN - CONSULTATION	53 - 146
<p>This report asks the Joint Committee to endorse the draft Joint Local Transport Plan 4 (JLTP4) for public consultation in January 2019.</p>	
14. JOINT SPATIAL PLAN UPDATE	147 - 152
<p>This report provides an update to Joint Committee on the Joint Spatial Plan (JSP) Examination in Public (EIP).</p>	
15. UPDATE ON THE PREPARATION OF AN INFRASTRUCTURE AND INVESTMENT DELIVERY PLAN	153 - 156
<p>This report provides an update on the approach, scope and timetable for the preparation of an Infrastructure, Investment and Delivery Plan, for the Joint Committee to endorse.</p>	
16. JOINT ASSETS BOARD UPDATE - TERMS OF REFERENCE	157 - 162
<p>This report provides an update on the establishment of a West of England Joint Assets Board and seeks endorsement of the Joint Committee for the Terms of Reference for the Board.</p>	
17. INVEST IN BRISTOL AND BATH REVIEW	163 - 180
<p>This report seeks approval to adopt the Expert Group's strategic guidance and advice and delegate to the WECA Chief Executive, in consultation with the other CEOs to prepare a business plan for new service arrangements with updated operating protocols and budget for 2019/20- 2024/25.</p>	
18. INFORMATION ITEM - DECISIONS TAKEN AT THIS MEETING	
<p>Details of the decisions taken at this meeting and the draft minutes of this meeting will be published on the West of England Combined Authority website as soon as possible after the meeting.</p>	

REPORT TO: JOINT COMMITTEE

DATE: 30 NOVEMBER 2018

REPORT TITLE: JOINT LOCAL TRANSPORT PLAN

AUTHOR: DAVID CARTER, DIRECTOR OF INFRASTRUCTURE

1. Purpose

- 1.1 To ask Members to endorse the draft Joint Local Transport Plan 4 (JLTP4) for public consultation in January 2019.

2. Background

- 2.1 The JLTP4 is a statutory requirement of the West of England Combined Authority (WECA). It sets out the vision for transport investment in the West of England and the policy framework within which the West of England authorities will work. The new JLTP builds on the two previous Plans, 2006 to 2011 and 2011 to 2026 and the Joint Transport Study, October 2017. It will cover the period from 2019 to 2036 to be in line with the Joint Spatial Plan.
- 2.2 The JLTP Core Project Team led by WECA and made up of officers from the all the local authorities including North Somerset Council have produced the draft JLTP4.

3. What's in the draft JLTP4

- 3.1 The full draft JLTP4 2019 - 2036 can be found in Appendix One. A useful summary document is being produced. Overall the draft JLTP4's vision for transport is:

'Connecting people and places for a vibrant and inclusive West of England'

Challenges

- 3.2 The draft JLTP4 recognises and seeks to address the following challenges:

- Travel demand is growing, and there is an increased need to improve walking, cycling and public transport
- For some people the private car is the only realistic mode of travel
- Parts of the road and rail networks are under strain
- There are high levels of inequality in the West of England, and many different accessibility needs
- Transport continues to impact on safety, security, air quality, public health and public realm
- There is a need to manage emerging technology and innovation
- Transport funding has been constrained over recent years, and funding levels have not been high enough to address the scale of growth in the region

Objectives

- 3.3 To meet the challenges the draft JLTP4 has five objectives based on the aspirations of the West of England authorities and previous plans and policies including the current JLTP4. They are:

- Support sustainable economic growth
- Enable equality and improve accessibility
- Address poor air quality and take action against climate change
- Contribute to better health, wellbeing, safety and security
- Create better places

Connectivity approach

3.4 The draft JLTP4 aims to provide a well-connected sustainable transport network that offers greater, realistic travel choice and makes walking, cycling and public transport the preferred way to travel. Trips into and within the West of England will be seamless, faster, cheaper, cleaner and safer. The draft plan is structured around improving connectivity at four levels. Many of the policies and interventions are relevant at more than one level. The four levels of connectivity are:

- Beyond the West of England – strategic road and rail, port and airport
- Within the West of England – between the urban areas, longer than 10km
- Local – up to 10km
- Neighbourhood – journeys within local communities

Major Schemes

3.5 Major transport improvements and schemes for the short, medium and long term have been identified to address the current and future transport challenges. This includes making sure the increased number of trips from planned housing and employment growth can be accommodated on the network.

3.6 Much of the major schemes programme is based around the West of England's Joint Transport Study, October 2017 which identified a programme of transport packages that will transform the travel choices available. In the JLTP4 schemes are grouped around those that are:

- Transformational – including a mass transit network linking Bristol and Bath, the East and North Fringes, the Airport and within Bath.
- Mitigating Joint Spatial Plan growth – including corridor scheme packages for South East Bristol and Whitchurch, Keynsham, Yate and Coalpit Heath, Nailsea and Backwell, Banwell and Churchill, Thornbury and Buckover and Charfield, Bristol Urban Area and Weston-super-Mare. Packages include schemes for MetroBus and local bus routes, bus routes, Park & Ride, new highway links and junction improvements, enhanced and new railway stations and cycling and walking links
- Early investment schemes – including MetroWest, M49 Avonmouth Junction, Hengrove and Lockleaze Transport Packages.
- Schemes under development – studies funded by WECA including A38 corridor improvements, M5 Junction 19, east of Bath link, regional electric vehicle charging network, rail service and capacity improvements and new stations, interurban cycle routes, Weston-super-Mare cycling and walking network, Bath Cycle Network and City Centre Package, MetroBus extension to Clevedon, Nailsea, Cribbs Patchway New Neighbourhood and Severnside and Park & Ride package for Bath.
- Other long term opportunities including strategic rail and road freight package, A46 to M4 route improvements and the Greater Bath Bus Network Package.

Environmental Report

3.7 An Environmental Report has been prepared for the draft JLTP4, providing an assessment of “the likely significant effects on the environment”. The Environmental Report includes a Strategic Environmental Assessment (SEA), Habitats Regulations Assessment, Equalities

Impact Assessment and Health Impact Assessment. The Environmental Report is being consulted upon at the same time as the draft version of the JLTP4.

3.8 The SEA seeks to identify measures that can be integrated into the JLTP4 to ensure that likely adverse environmental impacts of the plan are minimised and mitigated. Twelve SEA objectives were identified for JLTP4 for potentially significant effects and mitigation. Issues raised by the SEA include:

- Despite the strong commitment to shift journeys into cleaner and more sustainable transport modes, there is uncertainty regarding planned actions, programme and funding of some of the interventions.
- Uncertainty whether improvements to the public transport system from the major schemes would be sufficient to counteract traffic growth and associated adverse environmental effects.
- Advanced technologies are currently in early development stages

3.9 Overall The mitigations included in the Environmental Report, and the feedback obtained during the consultation period, will be considered and used to inform the final version of the JLTP4.

New Technology

3.10 Technological advances could provide new travel options at each of the four connectivity levels outlined in section 3.4, particularly for the young, elderly, people with mobility challenges and those living in rural areas. These advances could also offer new ways of transporting goods to and around the region in a more efficient way. The potential impact of technological advances will need to be considered in planning. This proactive approach will mean the JLTP4 is prepared for where we want to be, rather than adapting to the changes once they have occurred.

Funding

3.11 The draft JLTP4 is ambitious, requiring a record level of funding. To implement all the schemes could cost up to £10bn over twenty years. This is significantly more than has been received during any previous twenty-year period. The level of funds required may need to include substantial funding raised from local sources. It may also need to consider tapping into new sources of funding, including a local business rate supplement, and congestion or workplace parking charges. Any revenue generated from such charges would be used to pay for transport improvements

4. Consultation

4.1 Public consultation will commence on 8 January 2019 and run for six weeks. Timescales are shown in section 5 below. A strong communications campaign will be provided to make the JLTP4 consultation clearly distinguishable from other transport consultations over the autumn/winter of 2018/19. Extensive use will be made of social media including an online budget simulator asking people to make choices about schemes and funding. The Summary Document will include a questionnaire and will be widely circulated. A major stakeholder event will be held on 8 January 2019 to both launch the draft JLTP4 and directly engage people.

5. JLTP4 Timescales

Key dates	Milestones
28 November 2018	Joint Scrutiny to discuss JLTP4 consultation draft
30 November 2018	West of England Joint Committee endorse JLTP4 consultation draft
January to February 2019	Consultation on draft JLTP4
March to June 2019	JLTP4 revised following consultation, approval by local authorities
June 2019	West of England Joint Committee endorse final JLTP4

6. Other Options Considered:

6.1 The Joint Local Transport Plan is a statutory document and a requirement of devolution.

7. Risk Management/Assessment:

7.1 There are no direct implications arising from this report.

8. Public Sector Equality Duties:

8.1 An Equality Impact Assessment and a Health Impact Assessment has been undertaken as part of Environment Report for the new JLTP4.

9. Economic Impact Assessment:

9.1 Supporting sustainable economic growth is a key objective of the JLTP4.

10. Finance Implications:

10.1 There are no direct implications arising from this report.

11. Legal Implications:

11.1 Producing a Joint Local Transport Plan is a statutory requirement of the West of England Combined Authority.

(Shahzia Daya, Director of Legal)

12. Land/Property Implications:

12.1 None arising from this report. Land/property implications arising from individual major transport schemes will be managed through their respective design processes.

13. Human Resource Implications:

13.1 The Joint Local Transport Plan is a joint project with resources from all four local authorities and WECA, supported by external consultants providing technical expertise.

14. Recommendation:

- 14.1 **The Committee is asked to endorse the draft Joint Local Transport Plan 4 for consultation in January 2019.**

Appendices

Appendix One Draft Joint Local Transport Plan 4

West of England Combined Authority Contact:

Any person seeking background information relating to this item should seek the assistance of the Contact Officer for the meeting who is Ian Hird / Tim Milgate and who is available by telephoning 0117 3321486; writing to West of England Combined Authority, 3 Rivergate, Temple Way, Bristol BS1 6ER; email: democratic.services@westofengland-ca.gov.uk

Background Papers

West of England Strategic Environmental Assessment Joint Local Transport Plan 4, WSP, November 2018